



**Board of Directors Meeting of the
Central Midlands Council of Governments
Thursday, April 27, 2017 ♦ 12:00 p.m. ♦ CMCOG Conference Room
Overall Agenda**

ACTION		
ACTION	A. <u>Call to Order and Introductions</u>	
	1. Determination of Quorum	
	2. Approve Order and Contents of the Overall Agenda	Group
	3. Introduction of Guests	Gregory Sprouse
	4. Invocation	
	5. Introduction of New Board Members	
	• Susan Brill, Richland County	
	• Billy Smith, Jr., Chairman, Fairfield County Council	
	B. <u>Consent Agenda</u>	
	1. Approval of the March 23, 2017 Board Meeting Minutes (<i>Enclosure 1</i>)	
2. Financial Statement for the period of July 1, 2016 – March 31, 2017 (<i>Enclosure 2</i>)		
C. <u>Regular Agenda</u>		
1. Draft 2017 – 2021 Central Midlands Area Agency on Aging / (<i>Enclosure 3</i>) Aging & Disability Resource Center Area Plan Update	Cindy Curtis	
2. West Wateree Transportation Study (<i>Enclosure 4</i>)	Reginald Simmons	
D. <u>Announcements / Committee or Staff Reports / Correspondences</u>		
1. Executive Director's Report (<i>Enclosure 5</i>)	Ben Mauldin	
2. Update on Legislation of Interest to Local Governments (<i>Enclosure 6</i>)	Ben Mauldin	
3. 208 Update on Ultimate Oxygen Demand Reallocation Process (<i>Enclosure 7</i>)	Gregory Sprouse	
4. Regional Roundup	Roger Gaddy	
E. <u>Old / New Business</u>		
F. <u>Other Business</u>		
G. <u>Adjourn</u>		

REMINDER: The next CMCOG Board of Directors Meeting will be held on Thursday, May 25, 2017 in the COG Conference Room

Note: Fill Agenda packets can be found on the CMCOG website at www.cmco.org



**Board of Directors Meeting of the
Central Midlands Council of Governments
Thursday, March 23, 2017 ♦ 12:00 p.m. ♦ CMCOG Conference Room**

BOARD MEMBERS PRESENT:

Melissa Atkins, Lexington County
Michael Bailey, Richland County
Jimmy Bales, Richland County Legislative Delegation
Erin Long Berguson, Lexington County Council
David Brown, Fairfield County
John Carrigg, Lexington County
Ben Connell, Kershaw County Council
Ellen Cooper, City of Columbia
Todd Cullum, Lexington County Council
Sam Davis, Columbia City Council
Smokey Davis, Lexington County
Joyce Dickerson, Richland County Council
Julie Ann Dixon, Richland County
Shawn Epps, City of Columbia
Dr. Roger Gaddy, Chairman, Winnsboro Town Mayor
Malcolm Gordge, Blythewood Town Council
Zebbie Goudelock, Newberry City Council
John Hardee, City of Columbia
Norman Jackson, Richland County Council
William Leidinger, City of Columbia
Steve MacDougall, Mayor of Lexington
Earl McLeod, Lexington County
Walt McLeod, Newberry Co Legislative Delegation
Tony Mizzell, Richland County
Elise Partin, Cayce City Mayor
Charles Simpkins, Lexington County
Debbie Summers, Lexington County Council

ADVISORY MEMBER PRESENT:

Barbara Smith-Carey, Mayor of Pelion
Skip Wilson, Mayor of Chapin

AFFILIATE MEMBER PRESENT:

Dr. Ron Rhames, Midlands Technical College

GUESTS PRESENT:

Tevia D. Brown, S.C. Department of Transportation
Chris Clauson, Town of Chapin
Michelle Dickerson, City of West Columbia
Holland Leger, Lexington County
Jennifer Necker, S.C. Department of Transportation
Jay Nicholson, Joint Municipal Water and Sewer
Commission
Donna Peeler, Joint Municipal Water and Sewer
Commission
Jeff Salters, Lexington School District One
Andy Smith, City of Forest Acres
Stephen Tosco, S.C. Department of Transportation

STAFF MEMBERS PRESENT:

Felicia Anderson, HR /Operations Manager
Roland Bart, Chief Transportation Planner
Carol Boykin, Information, Referral & Assistance
Specialist
Eartha Burrell, Community Development Planner
Guillermo Espinosa, Senior Planner
Cyndi Gawronski, Community Development
Manager
Anna Harmon, Director of the Long-Term Care
Ombudsman Program
Jason Kent, GIS Manager
Ben Mauldin, Executive Director
Malia Ropel, Finance Director
Reginald Simmons, Deputy Executive
Director/Transportation Director
Gregory Sprouse, Director of Research, Planning and
Development

A. CALL TO ORDER

The meeting was called to order at 12:02 p.m. on March 23, 2017 by Chairman Roger Gaddy.

A1. Determination of Quorum

Chairman Gaddy acknowledged the presence of a quorum.

A2. Approve Order and Contents of the Overall Agenda

MOTION, approved

Julie Ann Dixon moved, seconded by Smokey Davis, to approve the order and contents of the overall agenda. The motion was approved unanimously.

A3. Introduction of Guests

Gregory Sprouse introduced the guests at today's meeting. They are listed on the first page.

A4. Invocation

The Board held a moment of silence in memory and honor of West Columbia City Councilman, Dale Harley, who recently passed away.

Chairman Gaddy gave the invocation.

A5. Introduction of New Board Members

Chairman Gaddy introduced Batesburg-Leesburg Town Councilman, Charles Simpkins, who is representing Lexington County on the CMCOG Board of Directors. Mr. Simpkins introduced himself.

B. CONSENT AGENDA

1. Approval of the February 23, 2017 Board Meeting Minutes, approved
2. Adoption of Revised Budget, To approve revised budget for fiscal year 2017, approved

MOTION, approved

Joyce Dickerson moved, seconded by Julie Ann Dixon, to approve the consent agenda. The motion was approved unanimously.

C. REGULAR AGENDA

**C1. Adoption of 208 Water Quality Management Plan – Minor Amendment
Pelion Elementary School Wastewater Treatment Facility Elimination and Management Area Change**

Gregory Sprouse presented a request for approval of the 208 Minor Plan Amendment. He explained that a request was made by Lexington County to designate a portion of the County's assigned 208 Management area to the Joint Municipal Water & Sewer Commission so they can provide necessary sewer improvements to the Lexington County School District One Pelion Schools.

MOTION, approved

Smokey Davis moved, seconded by John Hardee, to approve the 208 Minor Plan Amendment to designate a portion of Lexington County's assigned 208 Management area to the Joint Municipal Water

& Sewer Commission so they can provide necessary sewer improvements to the Lexington County School District One Pelion Schools. The motion was approved unanimously.

C2. Approval of FY 2016 Annual Listing of Obligated Projects

Reginald Simmons presented a request for approval to adopt the FY 2016 Annual Listing of Obligated Projects. He explained that under Federal requirements, CMCOG must create an annual listing of obligated projects. The purpose of this report is to identify and list the federal obligations that were made on approved projects in the previous fiscal year. The FY 2016 reporting period is for October 1, 2015 to September 30, 2016. Mr. Simmons provided additional details of the projects listed in the report.

MOTION, approved

David Brown moved, seconded by Joyce Dickerson, to approve the adoption of the FY 2016 Annual Listing of Obligated Projects, as presented. The motion was approved unanimously.

C3. Adoption of 2020-2050 Population Projections

Ben Mauldin presented a request for approval to adopt the 2010-2050 Population Projections. He described the process in projecting the population models. The population projections were collected from the CMCOG age-cohort component model, Woods and Poole Economics, Inc., and the SC Budget and Control Board – Office of Research and Statistics. He referred to the demographic research report that was provided to the Board prior to the meeting. A brief discussion took place.

MOTION, approved

David Brown moved, seconded by Julie Ann Dixon, to approve the adoption of the 2010-2050 Population Projections, as presented. The motion was approved unanimously.

C4. Letter to Legislators

Carol Boykin discussed the South Carolina Institute of Medicine & Public Health's report, *Creating Direction: A Guide for Improving Long-Term Care in South Carolina*. The report highlighted many issues affecting the senior population in the state. Ms. Boykin referred to a template letter that was provided to the Board prior to the meeting.

MOTION, approved

Julie Ann Dixon moved, seconded by Elise Partin, to approve the template letter addressed to members of the S.C. State Legislature regarding issues affecting the senior population. The motion was approved unanimously.

D. ANNOUNCEMENTS / COMMITTEE OR STAFF REPORTS / CORRESPONDENCES

D1. Executive Director's Report

Ben Mauldin gave the following report:

- S.C. LGOA Assessment Policy – The S.C. Lieutenant Governor's Office on Aging has implemented a new requirement in completing client assessments in the state. This will require assessments being completed in-house, rather than having AAA contractor complete the assessments.
- National HealthCare Decisions Day – CMCOG staff will provide training on advance directives on April 18.

- Ombudsman Volunteer Appreciation Month – An appreciation luncheon for current volunteers will take place on April 11.
- FY 2017 Transportation Alternatives Program – A call for projects was made for nontraditional transportation related projects. Applicants must submit application no later than 2:00 pm on April 17.
- Section 5310 – Enhanced Mobility of Seniors and Individuals with Disabilities Program – Mr. Mauldin discussed the application process. A mandatory letter of intent is due no later than 2:00 pm on April 3 and the full application is due no later than 2:00 pm on April 19.

A brief discussion took place.

D2. SCDOT Guideshare Process Review

Reginald Simmons explained that SCDOT has proposed a new process for COGs and MPOs to consider regarding the planning and implementation of transportation improvements. Parts of the new process can be considered as a significant change from the current model and how local decisions will be made. The new proposal will also change the funding structure to address transportation improvement projects. Mr. Simmons provided additional information on the proposed guideshare process. A brief discussion took place.

MOTION, *approved*

Todd Cullum moved, seconded by Smokey Davis, to approve the authorization of COG staff to prepare a resolution to the S.C. Department of Transportation to express concerns about the proposed SCDOT guideshare process review. The motion was approved unanimously.

A further discussion took place regarding the SCDOT guideshare process review.

MOTION, *approved*

After amendment, a motion was made by Joyce Dickerson, seconded by Julie Ann Dixon, to include information on the C Fund Formula in the SCDOT resolution. The motion was approved unanimously.

D3. Central Midlands Region – Recent Development Trends

Jason Kent discussed recent development trends in the Central Midlands Region. He explained that permits are collected to assist with long-range transportation planning purposes, population projections, and other long-term planning needs. He provided statistics for residential and non-residential permits.

D4. Regional Roundup

Smokey Davis introduced himself.

E. OLD / NEW BUSINESS

John Hardee stated that members of SCDOT will attend the funeral of SCDOT employee, Robert Clark, who was struck and killed in a hit and run in Aiken County.

F. OTHER BUSINESS

No other business was brought forth.

G. ADJOURN

There being no further business, the meeting adjourned at approximately 12:49 p.m.

These minutes were respectfully submitted by Felicia C. Anderson

**Central Midlands Council of Governments
Financial Statement**

ENCLOSURE 2

July 1, 2016 through March 31, 2017

	<u>Approved Budget</u>	<u>Revised Budget</u>	<u>Y-T-D</u>	<u>Percent of Budget</u>
Revenue				
Local Revenue				
Member Governments	545,302	545,302	408,976.50	75.00%
State Aid	70,407	70,407	52,805.25	75.00%
Interest Income	25	25	84.39	337.56%
Sale of Data & Publications	0	0	193.80	0.00%
WorkKeys	45,000	21,526	15,766.00	73.24%
208 Conformance Reviews	10,000	10,000	12,700.00	127.00%
SCAPA Training Revenue	2,000	2,000	500.00	25.00%
Enviromental COCs	500	500	2,375.00	475.00%
Local Revenue-Aging	0	0	0.28	0.00%
In-Kind-Aging	0	23,447	20,938.11	89.30%
Local Revenue-Other	0	0	22,967.00	0.00%
Fringe Recovery	957,915	1,049,884	766,723.38	73.03%
Indirect Cost Recovery	396,708	396,709	279,229.43	70.39%
Total Local Revenue	<u>2,027,857</u>	<u>2,119,800</u>	<u>1,583,259.14</u>	<u>74.69%</u>
Regional Programs				
Aging Planning & Administration	579,828	580,266	381,335.00	65.72%
Ombudsman Program	256,371	256,371	203,060.02	79.21%
Midlands Workforce Development Board	1,293,303	2,176,344	2,098,458.44	96.42%
Transportation	1,270,052	1,163,360	763,216.01	65.60%
EPA 208 Planning	13,500	13,500	13,205.18	97.82%
Joint Land Use Planning	135,000	135,000	63,891.34	47.33%
Hazard Mitigation	34,125	34,125	10,366.59	30.38%
Economic Development Administration	57,400	57,400	44,102.00	76.83%
Economic Development Administration (TA)	18,000	18,000	3,858.00	21.43%
Comm Development Block Grant-Planning	50,000	50,000	27,377.00	54.75%
Total Regional Programs	<u>3,707,579</u>	<u>4,484,366</u>	<u>3,608,869.58</u>	<u>80.48%</u>
Community Development Block Grant Admin	140,500	82,208	65,043.00	79.12%
Local Technical Assistance Contracts	45,885	45,885	34,288.75	74.73%
Transfer From Other Program Areas-Matching, Other	462,545	457,150	217,371.37	47.55%
Total Operating Revenue	<u>6,384,366</u>	<u>7,189,409</u>	<u>5,508,831.84</u>	<u>76.62%</u>
Contracted Services Revenue				
Aging	3,365,062	3,365,062	1,914,652.31	56.90%
MWDB Contractors	2,850,026	2,284,198	1,012,012.86	44.30%
Total Contracted Services Revenue	<u>6,215,088</u>	<u>5,649,260</u>	<u>2,926,665.17</u>	<u>51.81%</u>
Total Revenue	<u>12,599,454</u>	<u>12,838,669</u>	<u>8,435,497.01</u>	<u>65.70%</u>
Expenses				
Personnel Costs	2,920,024	3,246,491	2,502,827.90	77.09%
Fringe & Indirect Cost Allocation	1,354,623	1,446,593	1,045,952.81	72.30%
Operations and Maintenance	589,653	601,851	494,305.25	82.13%
Employee Development & Training	44,155	40,582	24,942.90	61.46%
In-Kind Expense	0	23,447	20,938.11	89.30%
Travel & Transportation	88,907	78,595	62,708.12	79.79%
Consultants & Contracts	679,464	530,775	239,487.98	45.12%
Local Government Training	400	400	208.36	52.09%
Capital Outlays	17,276	17,276	0.00	0.00%
CMRTA-Mobility Manager, Travel Trainer, Hot to Ride	183,736	183,736	0.00	0.00%
Midlands Housing Alliance	15,897	15,897	0.00	0.00%
Midlands Ride Share	12,000	12,000	0.00	0.00%
FTA	0	0	261,863.00	0.00%
Instructional Training	0	525,777	665,088.19	126.50%
Transfer To Other Program Areas-Matching, Other	462,545	457,150	217,371.37	47.55%
Total Operating Expenses	<u>6,368,680</u>	<u>7,180,570</u>	<u>5,535,693.99</u>	<u>77.09%</u>
Contracted Services Expenses				
Aging	3,380,747	3,373,900	1,914,652.31	56.75%
Midlands Workforce Development Board (WIA)	2,850,026	2,284,198	1,012,012.86	44.30%
Total Contracted Services Expenses	<u>6,230,773</u>	<u>5,658,098</u>	<u>2,926,665.17</u>	<u>51.73%</u>
Total Expenses	<u>12,599,453</u>	<u>12,838,668</u>	<u>8,462,359.16</u>	<u>65.91%</u>
Revenue Over/(Under) Expenses	<u>1</u>	<u>1</u>	<u>(26,862.15)</u>	

Central Midlands Area Agency on Aging *Aging and Disability Resource Center*



*For the Central Midlands Region
Of South Carolina
Fairfield, Lexington,
Newberry & Richland
Counties*



Overview of the Central Midlands Area Agency on Aging Area 2017-2021 Area Plan

Executive Summary

Area Agencies on Aging (AAA) across the nation are required to submit an Area Plan, typically every four years, that reflects future activities of the AAA to best serve the needs identified by older adults, adults with disabilities, and caregivers in their designated Planning and Service Area (PSA). The Central Midlands Aging and Disability Resource Center (ADRC) and Area Agency on Aging (AAA) serves four counties in the midlands of South Carolina. The four Counties are Fairfield, Lexington, Newberry and Richland counties.

The purpose of the Central Midlands Area Agency on Aging is:

- Plan, develop, fund, and provide a comprehensive and coordinated service delivery system to meet the needs of the older persons residing within the Planning and Service Area;
- Enter into contracts and vendor agreements with local service providers to furnish services at the community level;
- Serve as an advocate and focal point for the elderly within the community by monitoring, evaluating, and commenting on all policies, programs, and community actions that will affect the elderly, and monitor and evaluate the effectiveness and efficiency of service providers;
- Provide opportunities for community input on agency policies, procedures, and funding allocations; and coordinate with other service agencies to facilitate service delivery and access to the elderly;

The *Area Agency on Aging Area Plan: 2017–2021* is the roadmap that will guide the work of the AAA and is rooted in supporting the aging population living in the planning and service area.

Mission Statement

The Mission Statement for the AAA/ADRC is *“to promote a positive experience of aging for older individuals and their families”* for our aging population living in Richland, Lexington, Newberry and Fairfield Counties.

Vision Statement

The Vision Statement of the AAA/ADRC *“to continue to function as a vital part of the continuum of care for seniors and people with disabilities in the region evolving as home and community based services increase and institutionalization decreases”*

Ten-Year Forecast for the Central Midlands Region

From 2017 to 2027 the CMCOG region is projected to gain 44,650 senior citizens. An increase of approximately 44,650 seniors, a 22.6% increase. Within the four-county CMCOG region, Lexington County will experience the greatest percentage of growth (26.2% over the next 10 years, Richland

County (21.1% and Newberry and Fairfield Counties (14.0% and 13.5%, respectively). These results are shown below:

60+ Population Comparison for Central Midlands Region for the next 10 years*			
	2017	2027	% increase
Fairfield	6410	7410	13.5%
Lexington	63,420	85,910	26.2%
Newberry	9,980	11,610	14.0%
Richland	73,040	92,570	21.1%
Central Midlands AAA	152,850	197,500	18.7% averaged increase region-wide

*Data is from SC Revenue and Fiscal Affairs Office.

Focus Area for FY 2017 Area Plan

To meet the challenges associated with South Carolina’s growing elder population, the Central Midlands AA/ADRC identified the following goals in the State Plan 2017-2021:

Goal 1: Empower older people, individuals with disabilities, their families, and other consumers by providing them information, education, and counseling that will allow them to live as independently as possible in their own homes and in the community.

Goal 2: Provide medical and home and community based services to enable individuals to maintain a high quality of life for as long as possible, including supports for family caregivers.

Goal 3: Health and Wellness – Empower older people and their caregivers to live active, healthy lives to improve their mental, behavioral, and physical health status.

Goal 4: Ensure that the legal rights of older people are protected and prevent their abuse, neglect and exploitation.

Goal 5: Maintain effective and responsible management of OAA and State funded services offered through the LGOA and administered through the four contractors.

Goal 1: Empower older people, individuals with disabilities, their families, and other consumers by providing them information, education, and counseling that will allow them to live as independently as possible in their own homes and in the community.

Objective 1.1: Central Midlands Aging, Disability and Resource Center

I & R/A services include assisting and advocating for aging and disabled individuals and their families, in all geographic areas in counties served, who need special support..

Objective 1.2 Insurance and Medicare Counseling

The Central Midlands Council of Governments Area Agency's/ADRC I-CARE program includes providing accurate information on all Medicare issues, reaching beneficiaries who need help in understanding all facets of Medicare, and reaching beneficiaries who need all the "Extra Help" programs offered by the state and the federal government.

Goal 2: Provide medical and home and community based services to enable individuals to maintain a high quality of life for as long as possible, including supports for family caregivers.

Objective 2.1 Family Caregiver Support Program (FCSP)

The goal of the Central Midlands FCSP is to enhance the ability of unpaid caregivers in the home to better meet the needs of the care-receiver, and to improve their own health and overall well-being. By doing so, the care-receiver is often able to stay at home longer and avoid the immediate need for nursing home placement.

Goal 3: Health and Wellness – Empower older people and their caregivers to live active, healthy lives to improve their mental, behavioral, and physical health status.

Objective 3.1: Evidence Based Prevention and Wellness Programs

Increase the number of older adults participating in evidenced-based health prevention and wellness programs.

Objective 3.2 Nutrition Programs and Services

Increase the number of eligible adults served healthy meals through group dining program and home delivered meal program. Ensure that the meals served are: appetizing; meet LGOA nutritional guidelines; provide senior client satisfaction; ensures that the nutritional program is cost efficient; and meets all state and federal guidelines for food safety.

Objective 3.3 Non-OAA Programming- “Senior Squares- Square Meals Just In Time” Program

The Central Midlands Area Agency on Aging has created a heart-felt pilot program to combat the growing problem of finding seniors, while making a home visit in performing the LGOA assessment, that they have no food, or are food insecure - having less than a three day supply of food in the home. Getting the senior home-delivered meals, to a food bank, or qualified for SNAP benefits can take days, even weeks. South Carolina ranks 3rd lowest in the nation of individuals age 60 and older for food insecurity.

Goal 4: Ensure the rights of older adults and persons with disabilities and prevent abuse, neglect and exploitation.

Objective 4.1: Regional LTC Ombudsman Program

The Central Midlands Long-Term Care Ombudsman Program (CMOP) will continue to advocate, mediate and investigate reports of abuse, neglect and exploitation, quality of care issues and Resident Rights on behalf of residents in long-term care facilities. Ombudsman staff will carry out their duties as mandated by the State Long-Term Care Ombudsman Program. The Central Midlands Ombudsman Program will encourage advocacy, provide education and empower residents and their families.

- Objective 4.1.1: Increase resident/family access to effective and timely advocacy services.
- Objective 4.1.2 Empower residents and their families to resolve concerns through self-advocacy while creating a greater awareness of the Regional Long-Term Care Ombudsman Program
- Objective 4.1.3: Educate staff of licensed long term care facilities about Resident Rights and specialized care needs of vulnerable adults to encourage compassionate, individualized care to each resident.
- Objective 4.1.4: Increase community awareness and systems advocacy to address abuse, neglect and exploitation of the elderly and disabled and promote prevention and reporting strategies.

Objective 4.2: Legal Assistance Program for the Elderly

Provide access to qualified legal representation to the elderly in the Central Midlands region by contracting with SC Legal Services to carry out funded Legal Assistance Program.

Objective 4.3 South Carolina Legal Services

To provide access to the judicial through advocacy, advice and representation, in order to protect their dignity, rights, autonomy and financial security of persons age 60 and older, particularly those who are socially or economically needy. Serving clients based on the OAA that are Individuals 60 years of age or older with greatest economic or social needs, Low income minority individuals over 60, isolated older individuals; or older individuals with severe disabilities.

Objective 4.4 - Non OAA Program: My Will Program

A collaborative effort led the USC School of Law Pro Bono Program, SC Bar Association Pro Bono Program, the Lieutenant Governor’s Office on Aging and the Central Midlands Area Agency on Aging provides the opportunity for seniors, ages 60 and over, to meet with a volunteer attorney at a “My Will Program” to create a Simple Will. The “My Will Program” initially started in September 2015 and takes place from September through May annually on the third Friday of every month at one of the Central Midlands Area Agency on Aging Senior Centers in Richland, Lexington, Newberry and Fairfield counties from 9:00 am to 12:30 pm.

Goal 5: Maintain effective and responsible management of OAA and State funded services offered through the LGOA and administered through the four contractors serving Richland, Lexington, Newberry and Fairfield Counties.

Objective 5.1: Programmatic Monitoring

Provide fiscal and programmatic compliance review to ensure programs and services are operating in accordance to the OAA, state and regional requirements.



Memorandum

TO: All Members of the CMCOG **Board of Directors**

FROM: Reginald Simmons, Deputy Executive Director/Transportation Director

DATE: April 27, 2017

SUBJECT: **West Wateree Transportation Study**

REQUESTED ACTION

The Central Midlands Council of Governments staff requests approval to adopt the West Wateree Transportation Study. The full report is available on our website for review.

BACKGROUND

The West Wateree area of Kershaw County is experiencing the pressures of growth that are facing the entire Central Midlands region. Both transportation and land use are impacted by this growth, with new challenges to overcome but also opportunities to embrace. The Central Midlands Council of Governments (CMCOG), in cooperation with Kershaw County, has completed the West Wateree Transportation Study, a multimodal transportation plan that analyzes existing conditions and makes recommendations based upon best practices, existing plans, and citizen input for the vision and goals of the area. Recommendations address both transportation and land use concerns for the study area. The Study also emphasizes connectivity between transportation facilities and land use. This process was driven by public participation to accomplish a plan that is comprehensive and collaborative.

The West Wateree Transportation Study followed a systematic planning process:

1. Executed a continuous public participation process throughout the entire study process to develop guiding principles to direct the study and instill ownership in final recommendations;
2. Inventoried existing conditions to gain an understanding of the study area and establish a baseline for analysis;
3. Performed technical analyses to determine study area needs;
4. Developed a broad series of alternative strategies, vetted them based on stakeholder input, and refined them into recommendations; and
5. Crafted an implementation plan to provide a roadmap for moving recommendations to reality, including an Action Plan with project phasing, cost estimates, and responsible parties.

ATTACHMENT

West Wateree Transportation Study



Project Background

Project Intent

The West Wateree area of Kershaw County is experiencing the pressures of growth that are facing the entire Central Midlands region. Both transportation and land use are impacted by this growth, with new challenges to overcome but also opportunities to embrace.

In response to this growth, the Central Midlands Council of Governments (CMCOG), in cooperation with Kershaw County, has completed the West Wateree Transportation Study, a multimodal transportation plan that analyzes existing conditions and makes recommendations based upon best practices, existing plans, and citizen input for the vision and goals of the area. Recommendations address both transportation and land use concerns for the study area. The Study also emphasizes connectivity between transportation facilities and land use. This process was driven by public participation to accomplish a plan that is comprehensive and collaborative.

Study Area

The West Wateree study area is approximately 90 square miles in the southwestern corner of Kershaw County. The area is bounded by Richland County along the west while also extending from Fort Jackson Road north to SC 34. The communities of Elgin and Lugoff are included in the study area with the eastern boundary running along the Wateree River. There are several major roadways within the study area, including US 1, US 601, and a portion of I-20.

Public Participation

Public participation was critical to informing the development of the West Wateree Transportation Study and fostering community support of recommendations. The public was engaged early and often through multiple avenues for participation, including a steering committee, stakeholder interviews, public meetings, and an online, interactive WikiMap. These various outreach efforts encouraged a broad cross-section of the public and key stakeholders to be involved in determining needs and barriers, weighing alternative solutions, and vetting recommendations. Guiding principles, crafted through the public participation process, are presented on the next page.



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3. Performed technical analyses to determine study area needs;
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5. Crafted an implementation plan to provide a roadmap for moving recommendations to reality, including an Action Plan with project phasing, cost estimates, and responsible parties.



Planning Process

Guiding Principles

The guiding principles presented below were crafted through feedback received during stakeholder and public meetings conducted early in the study process. These principles, along with technical analyses, directed the development of recommendations.

- **Safe and Accessible**

Recommendations should: provide opportunities for all modes of transportation; relieve congestion while providing adequate service to local, commuter, and commercial traffic; maximize efficiency of the existing transportation network; and improve access to key regional corridors and the interstate.

- **Conserve and Appreciate**

Improvements should: protect the Wateree River as a natural amenity; provide access to recreational areas for the community and visitors; celebrate the rural and natural character of the area; and promote the Wateree as a regional destination.

- **Attractive and Inviting**

The final plan should: embrace community values for transportation and thoughtful development; preserve the small town character of the area; improve opportunities to attract new residents and businesses; and enhance quality of place through attractive and efficient streetscapes and land development.

Intersection improvements, like this one for the intersection of US 1/US 601 and SC 34, provide a clear understanding of what is intended.

Technical Analyses

Following the establishment of baseline conditions, technical analyses were conducted to identify issues that pertain specifically to the study area. The technical analyses further clarify current issues and identify potential future concerns.

- **Motor Vehicular Analysis**

Existing and Future 2040 (No-Build) traffic capacity analyses were conducted to understand the impact on the transportation network without improvements. More than 15 intersections were analyzed.

- **Bicycle and Pedestrian Analysis**

Analysis of existing and potential for bicycling and walking as modes of transportation was conducted.

- **Transit Analysis**

A limited analysis of existing commuter-based transit was performed.

- **Land Use Analysis**

Land use context was considered in conjunction with transportation character and demand.

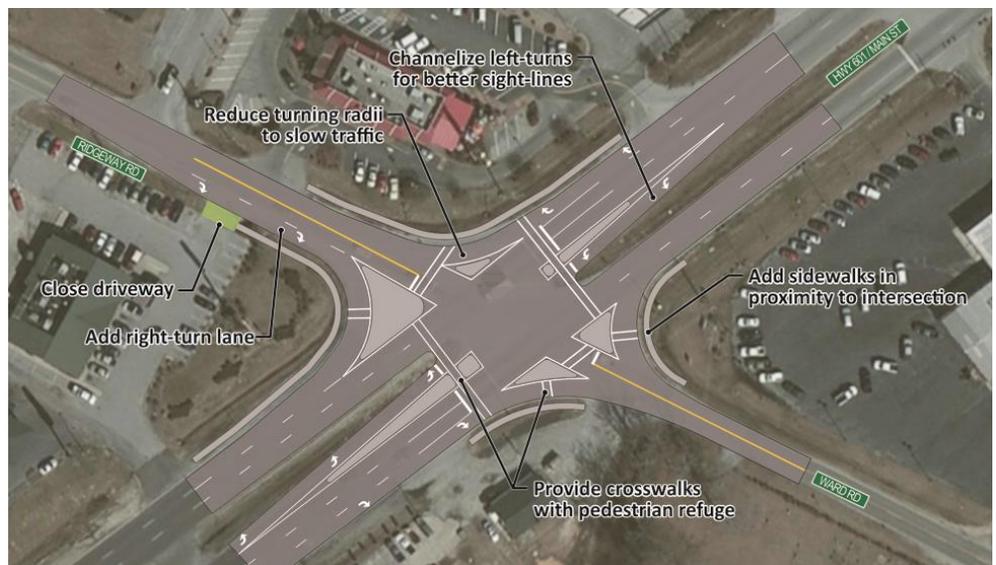
Recommendations

Considering both the technical analyses and guiding principles, a series of transportation and land use solutions were developed. The intent is to provide recommendations that meet the needs of the study area while also adhering to community desires.

Initial alternative solutions were refined into final recommendations. An integrated approach to land use and transportation recommendations was utilized. Earlier recommendations made as part of the Elgin/Richland Northeast Sub-Area Plan were also considered, and are largely ratified as part of this study.

Recommendations are categorized as follows:

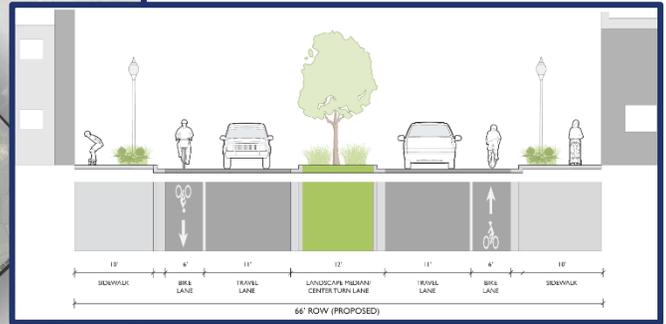
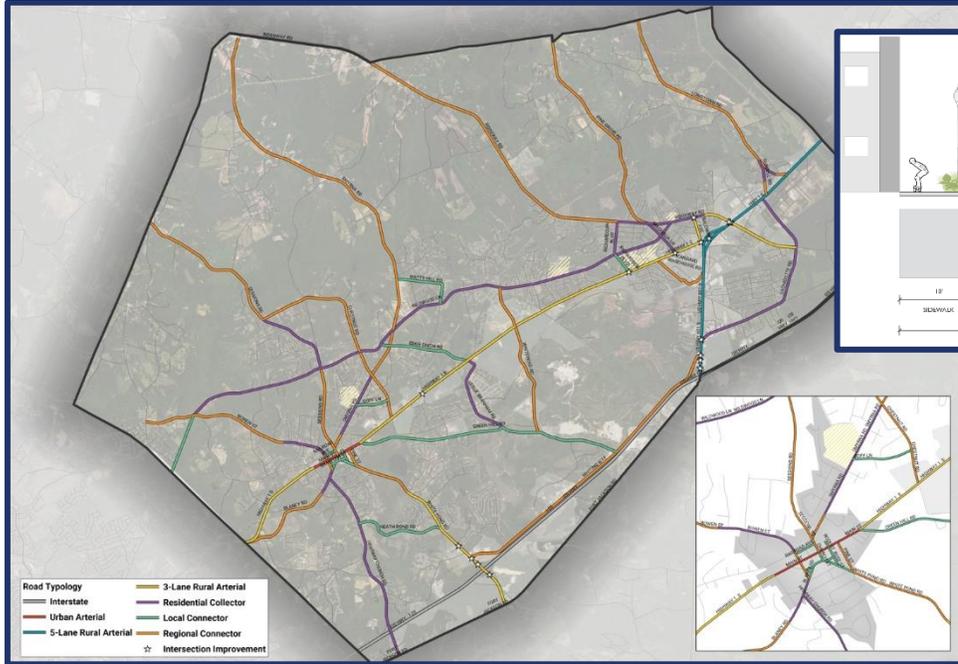
- **Street Typologies**
- **Active Transportation**
- **Intersection Improvements**
- **New Location Connectors**
- **Transit**





WEST WATEREE TRANSPORTATION STUDY

To assist in developing roadway corridors that support a unified character for the study area, street typologies have been created and recommended for major roadways throughout West Wateree.



Typical cross sections were developed for each street typology, like the one above for the Urban Arterial typology.

Several new roads were recommended to provide greater connectivity of the existing transportation network. One such road is the US 601/US 1 Connector.





WEST WATREEE TRANSPORTATION STUDY

Implementation

The West Wateree Transportation Study is a critical step in advancing a more connected, safe, and efficient multimodal transportation network in the West Wateree area of Kershaw County. While completing the Study was important and necessary, implementation of recommendations identified is the real desired outcome of the West Wateree Transportation Study. To this end, a framework for implementation has been devised. The implementation strategy for the West Wateree Transportation Study provides:

- Understanding of the purpose and place of the West Wateree Transportation Study in the overall planning, design, and implementation process;
- Guidance on the role and responsibility of local governments in helping to make recommendations a reality; and
- Action Plan summarizing recommendations, anticipated implementation period, order-of-magnitude opinions of probable cost, potential responsible parties, and general notes regarding implementation.

Capital Cost by Implementation Period and Project Type

Project Type	Implementation Period				Total Capital Costs
	Near-term (0-2 years)	Short-term (0-5 years)	Mid-term (5-10 years)	Long-term (10-20 years)	
Planning Studies	\$100,000	\$0	\$0	\$0	\$100,000
Widening	\$0	\$0	\$15,301,000	\$24,065,000	\$39,366,000
Intersection/Safety	\$861,000	\$1,159,000	\$4,338,000	\$8,676,000	\$15,034,000
New Location	\$0	\$4,944,000	\$1,446,000	\$0	\$6,390,000
TOTAL	\$961,000	\$6,103,000	\$21,085,000	\$32,741,000	\$60,890,000

The West Wateree Transportation Study
was produced by:



in association with



236 Stoneridge Drive
Columbia, SC 29210



DATE: April 20, 2017
TO: CMCOG Board of Directors
FROM: Benjamin J. Mauldin, Executive Director
SUBJECT: Executive Director's Report

Senior Citizen Day at the State House

The month of May is recognized nationally as Older Americans Month. This year's theme, "Age Out Loud," is designed to amplify the many voices of older Americans and raise awareness of vital aging issues across the country. More than ever before, older Americans are taking charge by striving for wellness, focusing on independence, and advocating for themselves and others. On Thursday, May 4, 2017, the Lieutenant Governor's Office on Aging will host Senior Citizen Day at the State House in recognition of Older Americans Month. The event is from 9:30am – 1:00pm and will give you the opportunity to speak with our local legislators. Lunch is also provided with an RSVP to the Lt. Governor's Office on Aging at 803-734-9880. For additional information, please follow the link: <http://aging.sc.gov/seniorday>.

Central Midlands Council of Governments Financial and Programmatic Monitoring

South Carolina Department of Employment and Workforce (SCDEW) staff performed a financial and programmatic monitoring engagement of the grant recipient, CMCOG, from October 17, 2016 to October 19, 2016 in accordance with the Workforce Innovation and Opportunity Act (WIOA), Section 183, Monitoring.

The purpose of Workforce Innovation and Opportunity Act (WIOA) financial monitoring is to determine if CMCOG is using WIOA funds in compliance with applicable laws and regulations, and to determine if CMCOG has a sound financial system in place to carry out the WIOA activities. The scope of the monitoring included reviewing and analyzing CMCOG's financial records for the period of January 1, 2016 through August 31, 2016. Additional financial transactions were reviewed for the Disaster Dislocated Worker Grant (DWG) grant to ensure compliance with applicable regulations.

SCDEW performed its financial monitoring through reviews and analyses before, during, and after the on-site visit for the following areas:

- Governance and oversight management
- Financial system with fiscal controls and accounting procedures
- Supporting documentation for selected expenditures
- Contracts and records
- Payroll and payroll records
- Property control records
- Subrecipients financial monitoring
- Resource Sharing Agreement
- Indirect cost rate and indirect cost allocation
- Credit card transactions
- ETA Salary Cap Review

The purpose of the programmatic review was to ensure that the CMCOG programs were compliant with applicable statutes, regulations, and guidelines. The scope of the review included the following areas:

- Governance
- SC Works Delivery System
- SC Works Online System
- Adult, Dislocated Worker, and Youth Program Activities
- Service Provider Review
- Participant File Management

The programmatic monitoring of PY'16 WIOA activities was accomplished through documentation review, observation of operation, data testing, and interviews with WIOA staff. WIOA monitors traveled to the Lexington, Columbia, and Winnsboro SC Works Centers. Additionally, monitors traveled to Richland EMD and Lexington EMD regarding the Flood Disaster NEG grant and interviewed site management. CMCOG and sub-recipient staff were interviewed during the monitoring visit. Additionally, WIOA monitors interviewed site management at one (1) On-the-Job Training site, Tiger Adventure Vehicles.

During the on-site visit to the CMCOG, monitors came across practices that warrant special mention. The following practice adds positively to the administration and implementation of the WIOA program:

- Monitors observed that case management personnel were cross trained to provide eligibility services to participants even though there are personnel specifically devoted in eligibility. This practice enhances CMCOG's flexibility and ability to accommodate participants' needs. Additionally, case managers having training in eligibility processes provides a greater level of accountability of eligibility personnel regarding participants entering the WIOA program.

The overall review that CMCOG received was positive and no major issues were found. CMCOG staff continues to do an excellent job of making sure we meet all applicable requirements and remain in compliance with the Workforce Investment Opportunity Act.

SCAC's J. Mitchell Graham/Barrett Lawrimore Memorial Awards

The J. Mitchell Graham/Barrett Lawrimore Memorial Awards recognize innovative projects completed by South Carolina's counties during the past fiscal year. Winners represent the best qualities of local governance—attention to details, service to citizens, efficient use of tax dollars, and improvement in the quality of life. They demonstrate how creative problem-solving and collaboration can achieve impressive results, and offer new ideas for other counties to consider.

The J. Mitchell Graham Memorial Award recognizes counties that address community challenges, implement operational improvements, or enhance their citizens' quality of life in a unique way.

The Barrett Lawrimore Memorial Regional Cooperation Award highlights the growing need for regional partnerships, strategies, and solutions. Competition for this award is open to two or more political subdivisions (counties or county partnerships formed with city, town, district, or regional government organizations) that worked together on a project.

Counties are invited to submit applications describing the purpose and significance of their innovative projects. Applicants who meet the application deadline and all requirements will be scheduled to present their projects at the J. Mitchell Graham/Barrett Lawrimore Awards Competition. You may access more information in the awards toolkit available online via <http://www.sccounties.org/awards>.



DATE: April 20, 2017
TO: CMCOG Board of Directors
FROM: Benjamin J. Mauldin, Executive Director
SUBJECT: 2017 Update on Legislation of Interest to Local Governments

The South Carolina 2017-2018 legislative session began January 10, 2017. CMCOG has identified several issues to be potentially addressed by the Legislature that may be of interest to our member governments.

SOLAR ENERGY

S. 44 A solar bill that could jumpstart the state's solar industry (\$1 billion in investment in South Carolina) is reportedly waiting on approval of a property tax exemption bill for commercial solar enterprises, similar to Georgia and North Carolina, which saw a combined \$1.9 billion in investment in solar power in 2015.

There's no word about when the House Ways and Means and Means committee plans to hold a hearing on the bill, S. 44, even though it got overwhelming support in the Senate.

If the House doesn't take up the bill soon, the state may have to wait another year – and lose investments to Georgia and North Carolina (which have the tax breaks).

FREE TUITION FOR TECHNICAL COLLEGE

S.339, Senate Democrats to offer a newly-proposed S.C. Promise Scholarship to pay tuition and fees for students to attend the state's 16 technical colleges. Pricetag: \$76 million. An excerpt: "We want to make sure everybody's got an opportunity to get something beyond a high school education," said state Sen. Brad Hutto, D-Orangeburg, co-sponsor of the scholarship plan. "Statistically, if you have more than a high school education, you'll double your earnings over a lifetime."

S.486, a Joint Resolution To Approve Regulations Of The Commission On Higher Education, Relating To Free Tuition For Residents Sixty Years Of Age.

GAS TAX BILL REMAINS STALLED IN THE SENATE

Low gas prices and the need to fix roads is breathing life into efforts in 21 states, including South Carolina, to raise gas taxes this year. Alaska, Oklahoma, Mississippi, South Carolina and Tennessee –are debating gas tax increases in their state legislatures right now.

H.3516, the bill that increases the gas tax to raise revenue for road maintenance and repair, remains on the Senate calendar with ten senators objecting to the bill. Senator Hugh Leatherman made a motion to place the bill on special order on the Senate calendar which would force the Senate to debate the bill. That motion failed by a vote of 23 to 18.

H.3516, as it was voted out of the House, raises the motor vehicle user fee by 2 cents per year over the next five years. It also generates new revenue from increases in driver's license fees and sales taxes on cars. The new revenue generated, estimated at \$600 million per year, will be placed in a trust fund for road maintenance and repair only. The bill also makes governance changes to the S.C. Department of Transportation Commission by allowing the governor to appoint commissioners with the consent of the General Assembly.

“As funds and their purchasing power have been depleted over the last few decades, states are coming to realize they have to raise revenues to maintain the transportation assets they have,” Kevin Pula, a policy specialist at the National Conference of State Legislatures, told Reuters.

FOIA BILL PASSES THE HOUSE

H.3352, the bill that creates the Office of FOIA Review in the Administrative Law Court, passed the House of Representatives. This bill contains similar language that the House passed during the 2016 session. This includes a reduction in the amount of time a public body has to respond to requests from 15 days to ten days for documents that are less than two years old. The bill increases the response time from 15 days to 20 days for documents that are older than two years.

- For documents two years old or less, the response time for availability is reduced from 15 to 10 business days and the documents must be produced within 30 calendar days of the date the FOI request is granted.
- For documents older than two years, the response time is 20 business days and documents must be produced within 35 calendar days of the date the FOI request is granted.
- Requires each public body to establish a fee schedule which must be posted online. Allows administrative charges to be based on the prorated hourly salary of the lowest paid employee who has the skill and training to fulfill the request. When a deposit is required, the time to produce a record does not start until the deposit is received.
- Creates the Office of FOI Act Review within the Administrative Law Court (ALC) to hear FOI violation complaints and complaints of frivolous or overly burdensome requests.
- Changes the criminal penalties under FOI to civil penalties.

PLASTIC BAG BAN BILL STOPPED IN THE HOUSE

H.3529, the bill that bans local governments from passing ordinances that regulate plastic bags, failed to receive second reading in the House of Representatives. Debate has stopped for now because of a procedural vote. This bill would have banned local governments from adopting ordinances prohibiting the use of plastic bags.

WORK ZONE SAFETY

H. 4033 & S. 565, bills that drastically enhance penalties for driving infractions in a work zone. Work zones are broadly defined to protect road maintenance workers and first responders. The penalties are further enhanced if injury or death occurs. The funds collected from penalties are sent to the Department of Public Safety and the Department of Transportation to pay state and local police officers to patrol work zones. The House adopted an amendment to H. 4033 that will remit 10 percent of the fine proceeds to local government to cover costs associated with disposing of the charges in court. H. 4033 received third reading in the House and was sent to the Senate where it was recalled from committee and placed on the Senate calendar for second reading. S. 565, which does not remit fine proceeds to local government, was recommitted by the Senate.

LAWMAKERS SEND PENSION REFORM BILL TO GOVERNOR

Lawmakers have also approved a plan (**H. 3726**) to reform the state’s pension system, which has lost about \$21 billion in value in recent years due to investment strategies and more. To rectify the hemorrhage, lawmakers passed a measure and sent a bill to the governor that will:

- Increase the state’s contribution rate by 2 percent starting July 1 with 1 percent increases through 2023. Currently the state contribution is 11.56 percent to 14.24 percent per employee, based on which system an employee uses. **Employer contribution rates are increased to 13.56 percent for FY 17-18. The employer contribution rate will then increase 1 percent every year until FY 22-23, rising to 18.56 percent.**

- Modify the amortization period for the pension fund from 30 years to 20 years to reduce unfunded liabilities.
- Cap the contribution rate for state employees to 9 percent for most state employees, who now pay 8.66 percent.
- Reduce the state's assumed rate of return on investments from 7.5 percent to 7.25 percent to add stability to the system. The new law, once signed, also will add protections through legislative oversight related to the rate of return.
- Adopt several recommendations to improve governance at the state Public Employee Benefit Authority.

BUSINESS LICENSE BILLS REMAIN IN COMMITTEE PAST CROSSOVER DEADLINE

“South Carolina Business License Tax Standardization Act”

Two bills, **H.3650** and **H.3651**, introduced early during this session which would drastically cut city and county revenues and create tax inequities for small businesses due to special tax exemptions. The bills were recommitted to the committee for further work and remain in the committee. They have not received any action since they were recommitted, missing the crossover deadline for this legislative session.

SENATE PASSES \$8 BILLION BUDGET; MEASURE LIKELY TO GO TO CONFERENCE

Included in the Senate version of the budget is:

- Recurring funds in the Local Government Fund increased by \$33.7 million. Specifically, the FY 2018 LGF distribution to cities is \$41.2 million, an increase of \$5.6 million. The additional funding is to assist cities with paying the increased state pension contributions. Get the FY 2018 LGF distribution by city.
- Hurricane Matthew FEMA match 90 percent funded. (less than the House version)
- Pinnacle Mountain fire FEMA match fully funded. (same as House version)
- Beach re-nourishment funded at \$7.5 million. (more than the House version)
- First responder PTSD treatment funded at \$500,000. (addition from the House version)
- 2014 winter storm local match funded at \$7.3 million. (addition from the House version)
- \$700,000 loan to the Town of Nichols for disaster recovery. (the House version was a grant instead of a loan)

Next, the budget will go back to the House to accept the Senate changes or amend the Senate version

AMENDED FEMA MATCH

The Finance Committee appropriated \$76.5 million from nonrecurring funds in the Capital Reserve Fund for the state and local FEMA match for Hurricane Matthew and the Pinnacle Mountain Fire. **The Senate amended the Finance Committee version of the Capital Reserve Fund to reduce the allocation for Hurricane Matthew to \$68 million and direct \$7,272,282 to 2014 Winter Storm Local Matching Funds.**

Almost 60 percent of FEMA match money will go to local governments.

**MEMORANDUM**

TO: CMCOG Board of Directors

FROM: Gregory Sprouse, Director of Research, Planning, and Development

DATE: April 21, 2017

SUBJECT: 208 Update on Ultimate Oxygen Demand Reallocation Process

DHEC determines the total maximum point source load in pounds of ultimate oxygen demand (UOD) that can be discharged to a surface water body segment without causing a water quality violation. When multiple dischargers are involved the assimilative capacity of the water body segment must be divided up among those dischargers and incorporated into their National Pollutant Discharge Elimination System (NPDES) permits so that the total load does not exceed the established limit. If DHEC models predicts a water quality violation as a result of a new discharger, an expansion of an existing discharger, or as a result of new or updated model parameters, a new wasteload allocation must be established in order to meet the more stringent effluent limits set for that water body segment.

In November of 2014 DHEC determined through their water quality modeling process that because of changing stream conditions and basin-wide allocation needs, a significant cut in UOD for each discharger was needed in order to maintain minimum dissolved oxygen (DO) water quality standards in the river. DHEC, per an annual grant agreement, requested that CMCOG help facilitate the UOD reallocation process among the impacted dischargers. Over the last two years CMCOG staff has worked closely with the discharges and DHEC to build consensus around a reallocation recommendation.

CMCOG Staff will provide the board with an update on the reallocation process. A recommendation is expected to be brought before the board for action at the May 2017 meeting.